

Enhancing Capacities through **CBDRM**



FIVE YEARS ACCOMPLISHMENT REPORT CENTER FOR DISASTER PREPAREDNESS

Executive Summary

The Center for Disaster Preparedness Foundation Inc. (CDP) enters its sixth year of service as a resource center in community based disaster risk management (CBDRM) this 2004. From its early beginnings in 1997 as the Disaster Resource Training Center carved out of the Training and Education Desk of the Citizens' Disaster Response Center, CDP was registered as an independent institution with the Philippine Securities and Exchange Commission on January 4, 1999.

With capability building as its core competency, CDP has contributed to the enabling of communities and service providers from the NGOs and government sector in various areas of CBDRM. Through training, interactive fora, consultancies, research and publication, networking and advocacy, CDP has contributed to the mainstreaming of CBDM, specifically the proactive measures of preparedness, mitigation and prevention, in the agenda and operations of local and international groups.

From capability building projects implemented from 1997 to 2001 alone, 161 training with at least 2600 participants were conducted with community, non-government organizations and local government partners all over the Philippines. Key project partners for CDP institutional and training activities in the Philippines were the Dutch Relief and Rehabilitation Agency (now CARE-Netherlands) through the "Preparedness Support Program" together with the Citizens' Disaster Response Network, Diakonisches Werk through the "Institutional Support" and "Ideally Prepared Communities", the Japanese Embassy Small Grants Assistance for Grassroots Projects through the "Improvement of Community Based Disaster Management in Selected Regions in the Philippines", and Caritas Netherlands (now CORDAID) through the "Translation of Disaster Management Manual Project".

After the end of key training projects in 2001, CDP had been contracted by local and international agencies to facilitate CBDRM training and workshops. Aside from active participation in the development of the CBDRM course module and instructional materials of the Asian Disaster Preparedness Center (ADPC), CDP has been engaged to facilitate CBDRM training in Bangladesh, Laos and the Pacific Islands through ADPC and the World Vision network.

CDP has been successful in promoting the CBDRM framework and the Philippine experiences and practice through local and international networking and advocacy. CDP spearheaded in 2001 the formation of the Philippine Disaster Management Forum (PDMF), a network of disaster management practitioners currently engaged in advocacy for enabling legislative and policy environment for CBDM. CDP championed the holding of the First National in Conference on Community Based Disaster Management in the Philippines in January 2002, which was jointly organized by the National Disaster Coordinating Council-Office of Civil Defense and PDMF. CDP also seized opportunities to present papers in international conferences to show and tell that CBDRM works.

The past years were indeed full of opportunities to enrich knowledge and practice in CBDRM which benefited not only CDP's partners, but also CDP itself. In 2004, CDP commits itself to more sharing and learning in CBDRM to achieve public safety, disaster resilience and equitable and sustainable community development.

CDP Programs and Services

CDP endeavored to promote CBDRM, facilitate interactive learning and discourse on disaster risk management, and advocate for policies and programs that protect the environment and mitigate disaster risk through its various programs and services. Developmental and participatory principles and methodologies guided CDP's mode of operations.

Training and Course Development

Providing training services is CDP's core activity with a menu of courses which are customized to particular needs of training partners and target participants – disaster management orientation, disaster preparedness training, training management, managing disaster risk, emergency response management, managing complex emergencies, managing disaster response centers, and case study (story) writing. Usual outputs of the disaster management/preparedness training is a general community risk assessment, initial disaster management action plan, and the formation of a grassroots disaster management organization/volunteers group to ensure that the CBDRM activities continue after the training.

Through the "Preparedness Support Program" (PSP), CDP was able to assist in the capability building of the Citizens' Disaster Response Network – the Citizens' Disaster Response Center and its partner Regional Centers all over the Philippines from 1997 to 2001. Assistance to vulnerable communities, NGOs and local government units (LGUs) were made possible in combination with other projects. Eight barangays (villages) in Lake Sebu, Southern Mindanao were assisted in the "Ideally Prepared Communities Project" in partnership with the Lake Sebu Ancestral Domain Community Association. In Northern to Southern Luzon, 292 participants from communities and service providers were covered in 18 training workshops through the "Improvement of Community Based Disaster Management in Selected Regions in the Philippines Project".

Assistance in capability building in CBDRM of LGUs together with NGOs and community leaders in Sigma, Capiz in Panay Island, the whole province of Camiguin, Marawi and Lanao del Norte and Sur, North Cotabato, General Santos and Western Mindanao were undertaken through contracts with the Philippine Partnership for the Development of Human Resources in the Rural Areas/ Sigmahanon Development Foundation Inc., the Local Government Support Program, the Netherland Development Organization (SNV) with Kalimudan, and the Strengthening the Foundation for Lasting Peace and Development of the GOP/UN-Multidonor Programme for Peace Phase 3 for Special Zone of Peace & Development.

Aside from disaster preparedness training with the partners of Area for Development Program of World Vision Development Foundation Inc. all over the Philippines, World Vision has also engaged CDP to put in place CBDRM in the Champasak District in Laos and at least 120 communities in Papua New Guinea, Solomon Islands and Vanuatu in the Pacific Islands.

Since 1999, CDP has been actively involved in the development of the Asian Disaster Preparedness Center's (ADPC) CBDRM Course module and instructional materials. Partnership with ADPC has also opened opportunities for CDP to facilitate CBDRM workshops in communities in Bangladesh and Laos, and present Philippine as well as

other relevant CBDRM experiences and practices in international seminar and fora. (See *Summary of CDP's Training Projects and Consultancies*)

To ensure that its training content and methodologies are relevant and appropriate, CDP sustains partnership with community organizations such as Buklod Tao, a people's organization in San Mateo, Rizal and the communities of its training partners.

Table 1: Summary of Training Held From 1997 – 2001

	Year 1997		Year 1998		Year 1999		Year 2000		Year 2001		Total 1997-2001	
	No.	Pax	No.	Pax	No.	Pax	No.	Pax	No.	Pax	No.	Pax
Basic Disaster Management Course (by enrollment)					1	10					1	10
Training Management (Basic & Advanced)	1	25	2	34	1	16	1	8	1	23	6	106
Management of Disaster Response Center			2	29	1	16	1	20			4	65
Risk Assessment Workshop (with Southbanks University)							1	20			1	20
Basic Disaster Management Course (by enrollment)					1	10					1	10
Disaster Management Orientation & Disaster Preparedness Training	7	219	9	250	7	147	27	841	15	647	65	2104
Managing Disaster Risk							2	80	2	52	4	132
Emergency Response									2	35	2	35
Case Study Writing Training - Workshop									2	36	2	36
Managing Complex Emergencies									1	23	1	23
Evacuation Center Management							1	31			1	31
Community Organizing							1	15			1	15
Municipal Disaster Management Planning							1	23			1	23
Total Training	8	244	13	313	11	199	35	1038	23	816	90	2610



Training with the LGUs of Camiguin Province



Community Fire Risk Reduction Planning in Laos

Research and Publication

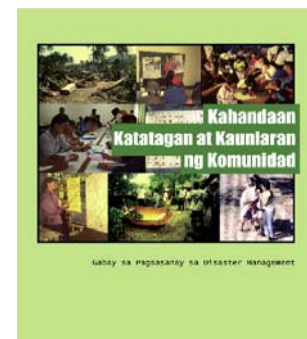
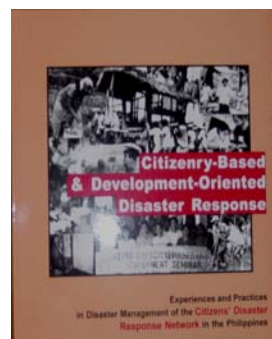
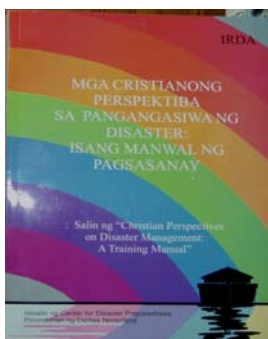
As the Philippine partner of the South Bank University in England for its Participatory Tools for Community Risk Assessment Research Project in 1999 to the first quarter of 2000. CDP was able to systematize its toolkit of for hazard vulnerability and capacity assessments. Funded by Caritas Netherlands (now CORDAID), CDP also undertook the translation to Filipino of Tearfund's Christian Perspective on Disaster Management: A Training Manual" from 1999 to 2000 to help mobilize church groups in CBDRM.

As part of the "Preparedness Support Program" funded by the Dutch Relief and Rehabilitation Agency (now CARE-Netherlands), CDP published the book "Citizenry-Based and Development-Oriented Disaster Response – Experiences and Practice in Disaster Management of the Citizen's Disaster Response Network in the Philippines". Co-authored by -authored by. Annelies Heijmans and Lorna Victoria, the book seeks to leave a legacy behind to the Citizens' Disaster Response Center/Network as well as promote CBDRM good practices.

Through the Japanese Embassy Grant Assistance for Grassroots Projects in the Philippines, a disaster preparedness comics, "Dumating Man Ang Unos" and a community disaster preparedness trainers manual, "Kahandaan, Katatagan at Kaunlaran ng Komunidad" were published in 2001 and 2003 as part of the "Improvement of Community Based Disaster Management in Selected Regions in the Philippines."

CDP was also involved in critiquing and/or developing disaster management manuals of agencies such as the "Kaligtasan At Paghahanda Para Sa Kalamidad: Isang Gabay" of the Environmental Management Bureau – DENR, National Secretariat for Social Action's draft disaster management handbook, Medicins Sans Frontiers draft manual on emergency health, and CBDRM trainers guide and participants materials of the Asian Disaster Preparedness Center.

CDP seized opportunities to promote CBDRM and present Philippine as well as other relevant CBDRM experiences and practices in international seminar and for specifically through paper presentations and publications. Among the well-received papers of CDP are Zenaida Delica's "Community Mobilization on Early Warning: Community Preparedness", "Community Involvement: The Basis for Future Disaster Reduction", and "Practical Experiences in Preparing A Community For Disaster" and Lorna Victoria's "Community Based Disaster Management in the Philippine: Making a Difference in People's Lives" and "Community Based Approaches to Disaster Mitigation". (See *Summary of CDP's Research and Publication Endeavors*)



Interactive Learning

Complementary to training activities, CDP designed fora, round table discussions, conference/workshops and study tours to facilitate interactive learning. Starting in 1997 with a Forum on El Nino, 12 other fora and round table discussions on urgent and relevant issues on disasters and development were undertaken up to 2001. Topics covered included lahar scenario in Central Luzon, appropriate food in emergency situations, disaster management trends, land use planning towards disaster prevention, preparations for La Nina in 1998, the Philippines state of disaster preparedness, Christian perspective in disaster management, humanitarian aspects of the Mindanao crisis, and disaster vulnerabilities in the Marikina Valley environs.

Even in the facilitation of sessions on CBDRM in international workshops, CDP used popular and participatory approaches to engage audiences and strengthen commitment to undertake and institutionalize community involvement in disaster management, particularly in preparedness, mitigation and prevention. CDP was one of the facilitators during the South East Asia Region Disaster Management Practitioners' Meeting held in Da Nang City, Vietnam from 13 – 15 November, 2001 and the Regional Workshop on Best Practices in Disaster Mitigation held in Bali, Indonesia on 22 – 24 September 2002 organized by ADPC, CITYNET, Institute of Technology Bandung, National Coordinating Board for Disaster Management Indonesia, The Urban Governance Initiative UNDP, UN International Strategy for Disaster Reduction, and United States Agency for International Development.

Study tours to communities and local government units with CBDRM activities and projects were facilitated by CDP for Oxfam Cambodian partners, Oxfam-Hongkong, municipal mayors of Gaibandha and Tongi partners of CARE-Bangladesh, Camiguin local government personnel, and participants of ADPC regional courses held in the Philippines.



Study Forum for Enabling Legislation



First National Conference on CBDM

Networking and Advocacy

Promoting CBDRM is at the heart of CDP's networking and advocacy activities. CDP aggressively seized opportunities for communities, NGOs and government agencies to appreciate CBDRM as a viable and necessary approach for sustainable disaster risk reduction and development.

After organizing the Reflection Workshop on Community Based Disaster Management in the Philippines in February 2002 for the Partnership in Disaster Reduction – Southeast Asia Project of ADPC and DIPECHO (which brought together participants from NGOs, people’s organizations and government agencies involved in CBDM to critique ADPC’s CBDRM module), CDP anchored the Study Forum for Enabling Legislation in CBDM in workshops to study and craft legislation which can strengthen and institutionalize CBDRM in the Philippines. Activities of the Study Forum led to the formation of the Philippine Disaster Management Forum, a network of disaster management organizations and individuals committed to promoting CBDM. Subsequently, CDP championed the holding of the First National Conference in the Philippines. Jointly organized by the National Disaster Coordinating Council – Office of Civil Defense, Philippine Disaster Management Forum and the National Defense College, the Conference held on 18 – 20 January 2003 was attended by 82 participants from 69 national and local government agencies, NGOs, community organizations, excluding the 22 observers shared good/best practices in CBDM in the government and NGO sectors and addressed urgent issues for the widespread replication of CBDRM in the Philippines.

Disaster Management Related Consultancies

Local and international organizations seeking the services of CDP have grown steadily. Many of these consultancy and training services were the fruits of networking activities and referrals from training partners. CDP’s local and consultancy activities are also opportunities for CDP to CBDRM and learn new technologies in disaster management.

World Vision Development Foundation Inc. (WVDFI) has sustained partnership with CDP with a series of disaster management orientation and disaster preparedness training with its Area for Development Programs all over the Philippines since 2000. After CDP’s CBDRM presentations during the World Vision’s Asian Relief Forum, CDP has been contracted by World Vision – Laos and World Vision – Pacific Development Group to assist them in training their CBDM community trainers. WVDFI and PSALMS Development Foundation contracted CDP for the participatory research for their Center of Learning in Bataan in June – August 2002.

Other training consultancy partners since 2001 include the United Nations Development Programme and BALAY Rehabilitation Center for CBDRM in displacements due to armed conflict and the Local Government Support Programme. CDP is also contracted by ADPC to be its secretariat for regional training courses and workshops held in the Philippines and be part of the Training Team in its CBDRM Regional Course. (See *Summary of CDP Training Projects and Consultancies*)



CBDM Training with BALAY Partners in Davao



CBDM community trainers in Solomon Islands

Summary of CDP Training Projects and Consultancies

1. Pacific Community Based Disaster Preparedness(CBDP) Awareness and Training Project with World Vision-Pacific Development Group, 30 May 2003-30 June 2004
2. Training of Trainers on Community Based Disaster Management for the Manam Volcano and Landslide Relief Project with World Vision Papua New Guinea, 22 January 2002
3. Enhancing LGU Capacities in Disaster Preparedness, Prevention & Rehabilitation in Camiguin Province with Canada-Phil. Local Government Support Program(LGSP) April 2002-May 2003
4. Disaster Management Training with LGUs of Pagalungan and Datu Montawan with Balay, November – December 2003
5. Improvement of Citizenry Based Development Oriented Disaster Response In Selected Regions in the Philippines with Embassy of Japan of Small Grants Assistance for Grassroots Projects Sept. 2000 to February 2002
6. Ideally Prepared Communities with Lake Sebu, Ancestral Domain Community Association (LASADCA) and Diakonisches Werk, April 2001- Feb.2002
7. Champasak Community Based Disaster Management Project with World Vision International-Laos May 2001-April 2002
8. Preparedness Support Program(1 & 2) with Dutch Relief and Rehabilitation Agency (now CARE-Netherlands) June 1998-June 2001
9. Workshops for the Translation of Disaster Management Manual funded by CORDAID, 1999 - 2000
10. CDP Institutional Support Three Years with Diakonisches Werk, 1998 - 2000
11. Special Emergency Response and Rehabilitation, Strengthening the Foundation for Lasting Peace & Development, with GOP/UN-Multidonor Programme Phase 3 for Special Zone of Peace & Development, 2001 - 2002
12. Disaster Management Orientation and Disaster Preparedness Training with Area Development Programs of World Vision Development Foundation Inc. - Vigan-Cagayan-Aurora-Isabela, Bataan, Cavite, Cebu-Bohol, Leyte, Mindoro, South Cotabato-General Santos, Palawan, 2000 - 2003
13. Risk Assessment Workshop component of the Participatory Tools for Community Risk Assessment Research Project with South Bank University funded by ECHO, 2000
14. Community Fire Risk Assessment and Risk Reduction Planning with Laos Urban Mitigation Program and Asian Urban Mitigation Program-ADPC, 2002
15. CBDM Curriculum Workshop, Asian Disaster Preparedness Center, Bangkok, November 24-28, 2002
16. Evaluation of the UNDP-OSDMA Orisaa CBDPreparedness Program for DFID representing ADPC, December 2002
17. Disaster Preparedness Training with Balay in Pikit, North Cotabato (June 5 – 9, 2002; Lamitan, Basilan, Dec. 1-5, 2002
18. Disaster Management Orientation with Food for the Hungry, 2003
19. Co-organizer and Resource Person on Community Based Approaches to Disaster Mitigation, Urban Disaster Mitigation Course with the Development Academy of the Philippines, March 2003
20. Development of Community Based Disaster Management Course Trainers Guide and Participants Workbook for CBDMC-4 and Modules on Participatory Community Risk Assessment and Community Risk Reduction Planning for CBDRM-11 with Asian Disaster Preparedness Center, 2001 and 2003; Facilitator and resource persons for ADPC CBDM Course.
21. Piloting Training Needs Analysis in the Philippines, Review of Training and Public Awareness Materials in the Philippines, Review of CBDM Exercises, Case Study Writing Workshop, Training of Trainers in CBDM, Damage Needs Analysis Workshop for Naga with the Partnerships for Disaster Reduction Program of ADPC and DIPECHO

Summary of CDP's Research and Publication Endeavors

1. "Paghahanda", a leaflet produced in cooperation with a student organization, for La Nina threat in 1998
2. "Disaster Watch", a preparedness material for disaster agencies and "less vulnerable groups", 1998
3. "Community Mobilization on Early Warning: Community Preparedness", paper by Zenaida Delica presented in Potsdam, Germany, focusing on the experience Mt. Pinatubo communities in early warning for lahar (1998)
4. "Community Involvement: The Basis for Future Disaster Reduction", a paper by Zenaida Delica for the IDNDR-ESCAP Meeting for Asia: Risk Reduction and Society in the 21st Century, February 23 – 26, 1999, Bangkok (1999)
5. "Practical Experiences in Preparing a Community for a Disaster", a case study by Zenaida Delica on the experience of the community of Fabrica, Bula, Camarines Sur Province in Bicol, which was submitted to the publication of the IDNDR secretariat (1999)
6. "An Ideally Prepared Community", a case study by Zorrobabel Zuniga on the experience of the Pampanga Disaster Response Network, presented at the third Community-Based Disaster Management Course of ADPC held in Bangkok, Thailand (1999)
7. "Activating Grassroots Involvement and Public Awareness and Education", a paper by Lorna P. Victoria for the Regional Ministerial Workshop of the Asian Urban Disaster Mitigation Program – Asian Disaster Preparedness Center, May 1999, Bangkok (1999)
8. "Land Use Planning in Disaster Risk Reduction", a paper by Lorna P. Victoria presented during the Paris Conference on Natural Disaster Prevention, Land Use Planning and Sustainable Development of the IDNDR, underscoring the importance of Land Use Planning as a measure in vulnerability reduction (1999)
9. "Sustainable Development and Land Management: Current Models and the Const. of National Disaster Prevention", a paper by Zenaida G. Delica and Zorrobabel Zuniga discussing the link between issues of landlessness as one of the problems of developing countries, and vulnerability reduction, also presented in the Paris Conference (1999)
10. "Citizenry-Based and Development-Oriented Disaster Response: Experiences and Practices in Disaster Management of the Citizens' Disaster Response Network in the Philippines, Annelies Heijmans and Lorna P. Victoria, Center for Disaster Preparedness, Quezon City, 2001.
11. "Mga Cristianong Perspektiba sa Pangangasiwa ng Disaster: Isaang Manwal ng Pagsasanay" Filipino translation of "Christian Perspective on Disaster Management: A Training Manual", a book intended to mobilize the religious and church leaders of the different Christian churches, sects and denominations as advocates and instructors of CBDM, funded by the Caritas Netherland (2001)
12. "Dumating Man ang Unos...", a Filipino disaster preparedness comics (2001)
13. Paper Presentations by Emmanuel Luna in 2000 for the Asian Relief Forum of World Vision International (2000)
14. Paper Presentations by Malu Cagay & Noel Puno in 2001 for the Asian Relief Forum of World Vision (2001)
15. "Community Based Disaster Management in the Philippines: Making a Difference in People's Lives", paper presented to the International Seminar on Disaster Preparedness and Mitigation, UNDP-India, Ministry of Home Affairs and the Chamber of Industries – India, 21 – 22 November 2002, Delhi
16. "Community Based Approaches to Disaster Mitigation", Regional Workshop on Best Practices in Disaster Mitigation: Lessons Learned from the Asian Urban Disaster Mitigation Program and Other Initiatives, 24 – 26 September 2002, Bali
17. "Kahandaan, Katatagan at Kaunlaran ng Komunidad: Gabay sa Pagsasanay sa Disaster Management", community disaster preparedness trainers' manual (2003)

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